

Basic Financial Statements June 30, 2019 and 2018 City of Roseville Electric Enterprise Fund



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**CPAs & BUSINESS ADVISORS** 

## **Independent Auditor's Report**

Public Utilities Commission Electric Department City of Roseville, California

We have audited the accompanying financial statements of the Electric Enterprise Fund (Electric Fund) of the City of Roseville, California (City), as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the basic financial statements, as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Electric Fund of the City, as of June 30, 2019 and 2018, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### **Emphasis of Matter**

#### Fund Financial Statements

As discussed in Note 1, the financial statements present only the Electric Fund and do not purport to, and do not present fairly the financial position of the City, as of June 30, 2019, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Prior Period Financial Statements**

The financial statements of the Electric Fund as of and for the year ended June 30, 2018, were audited by Vavrinek, Trine, Day & Co., LLP, who joined Eide Bailly LLP on July 22, 2019, and whose report dated March 7, 2019, expressed an unmodified opinion on those statements.

#### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, information related to the schedule of proportionate share of the Electric Fund's net pension liability, Electric Fund's schedule of pension contributions, schedule of the Electric Fund's proportionate share of the net OPEB liability, and the schedule of Electric Fund's OPEB contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Ide Bailly LLP

Sacramento, California February 14, 2020

# Electric Enterprise Fund Management's Discussion and Analysis June 30, 2019

Management of the Roseville Electric Enterprise Fund (Electric Fund), a fund of the City of Roseville (City) offers the following overview and analysis of the financial statements of the Electric Fund for the fiscal year ended June 30, 2019. We encourage readers to utilize the information presented here in conjunction with the accompanying basic financial statements.

## **Overview of the Financial Statements**

The Electric Fund's financial statements are divided into two sections: 1) basic financial statements, and 2) required supplementary information.

Included as part of the basic financial statements are the *Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position, Statement of Cash Flows,* and notes to the financial statements. The required supplementary information follows the notes to the financial statements and includes the schedules related to pensions and other post-employment benefits.

## **Financial Highlights**

## 2019 compared to 2018

The Electric Fund's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$395.4 million, an increase of \$43.6 million or 12.4% over the prior fiscal year.

Total operating revenue was \$167.7 million, a decrease of \$0.5 million or 0.3% compared to fiscal year 2018. Total operating expense was \$133.4 million, a decrease of \$6.5 million or 4.6%. Operating income was \$34.2 million. Payment in lieu of taxes of \$6.5 million was paid to the City as a franchise fee.

## 2018 compared to 2017

The Electric Fund's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by \$351.8 million, an increase of \$10.3 million or 3.0% over the prior fiscal year.

Total operating revenue was \$168.2 million, an increase of \$2.6 million or 1.5% compared to fiscal year 2017. Total operating expense was \$139.9 million, a decrease of \$8.7 million or 5.9%. Operating income was \$28.3 million. Payment in lieu of taxes of \$6.6 million was paid to the City as a franchise fee.

## **Financial Analysis**

The *Statement of Net Position* for the Electric Fund is as follows:

Condensed Statement of Net Position									
	FY2019	FY2018	FY2017						
Assets									
Current Assets	\$ 245,283.5	\$ 213,023.3	\$ 186,663.5						
Capital Assets	429,221.6	426,886.5	424,681.6						
Non-current Assets	5,218.6	3,572.2	4,553.2						
Total Assets	679,723.7	643,482.0	615,898.3						
Deferred Outflows	38,498.6	34,961.3	33,630.7						
Liabilities									
Current Liabilities	22,927.6	26,624.3	24,212.5						
Non-Current Long-term Debt	202,797.5	211,006.8	218,886.1						
Long-term Liabilities	95,684.3	84,574.8	63,791.9						
Total Liabilities	321,409.4	322,205.9	306,890.5						
Deferred Inflows	1,447.3	4,482.8	1,186.0						
Net Position									
Net Investment in Capital									
Assets	225,071.0	215,284.2	205,842.7						
Restricted:									
Benefit of Rate Payers	19,719.4	14,478.1	9,184.4						
Debt Service	16,099.6	16,099.6	16,099.6						
Unrestricted	134,475.7	105,892.7	110,325.7						
Total Net Position	\$395,365.7	\$351,754.6	\$341,452.4						

## 2019 compared to 2018

As of June 30, 2019, the Electric Fund's total assets increased by \$36.2 million or 5.6% compared to the prior year, primarily due to increases in unrestricted cash and investments, capital assets, net of depreciation and the investment specific to a joint powers agency reserve. Deferred outflows of resources increased \$3.5 million primarily due to an increase in the accumulated fair value of hedging derivatives, offset by decreases in deferred outflows related to pensions and OPEB.

Total liabilities as of June 30, 2019 decreased by \$0.8 million or 0.2% compared to the prior fiscal year. This was due to increases in the net pension and OPEB liability, derivative at fair value- liability, offset by decreases in unearned revenue, certificates of participation and revenue bonds, and unamortized bonds. Deferred inflows of resources decreased by \$3.0 million related to OPEB and pensions.

#### 2018 compared to 2017

As of June 30, 2018, the Electric Fund's total assets increased by \$27.6 million or 4.5% compared to the prior year, primarily due to increases in unrestricted cash and investments and capital assets, net of depreciation. These increases were partially offset by a reduction in non-current assets specific to a joint powers agency reserve adjustment. Deferred outflows of resources increased \$1.3 million primarily due to an increase of \$7.0 million in deferred outflows related to pensions and OPEB, offset by \$5.2 million in the accumulated decrease in fair value of hedging derivatives.

Total liabilities as of June 30, 2018 increased by \$15.3 million or 5.0% compared to the prior fiscal year. This was due to increases in the net pension and OPEB liability of \$26.1 million, offset by decreases in the derivative at fair value liability, certificates of participation and revenue bonds, and unamortized bonds. Deferred inflows of resources increased by \$3.3 million related to OPEB and pensions.

For the Fiscal Year ended June 30, 2018, the City of Roseville implemented GASB 75, which required the reporting of our net OPEB liability. Accordingly, the Electric Fund's cumulative OPEB increase in liabilities totaled \$19 million.

Condensed Statement of Revenues, Expenses, and Changes in Net Position									
	FY2019	FY2018	FY2017						
Operating Revenue									
Sales Revenue	\$160,076.1	\$162,501.7	\$161,514.6						
Other Operating Revenue	7,613.3	5,735.1	4,169.3						
Total Operating Revenue	167,689.4	168,236.8	165,683.9						
Operating Expenses									
Production and Purchased Power	62,588.8	73,166.0	80,694.8						
Transmission & Distribution	22,065.6	19,850.9	22,900.2						
Customer Accounts, Administrative and General	25,906.0	24,270.5	20,901.5						
Depreciation	22,881.8	22,645.3	24,153.2						
Total Operating Expenses	133,442.2	139,932.7	148,649.7						
Operating Income	34,247.2	28,304.1	17,034.2						
Non-operating Revenues (Expenses)									
Interest Expense	(8,642.7)	(9,757.1)	(9,833.8)						
Payment in Lieu of Taxes	(6,476.4)	(6,647.6)	(6,374.5)						
Investments, Amortization & Loss from Sale of Property	8,770.5	(819.5)	1,206.1						
Total Non-operating Revenues (Expenses)	(6,348.6)	(17,224.2)	(15,002.2)						
Income before Capital Contributions and Transfers	27,898.5	11,079.9	2,032.0						
Contributions and Transfers									
Capital Contributions	16,356.5	19,481.8	13,338.1						
Transfers in/out from/to City	(644.0)	(1,418.5)	7,085.6						
Total Contributions and Transfers	15,712.5	18,063.3	20,423.7						
Change in Net Position	43,611.0	29,143.2	22,455.7						
Net Position, Beginning (restated)	351,754.6	322,611.4	318,996.7						
Net Position, Ending	\$395,365.7	\$351,754.6	\$341,452.4						

The Statement of Revenues, Expenses, and Changes in Net Position for the Electric Fund is as follows:

#### 2019 compared to 2018

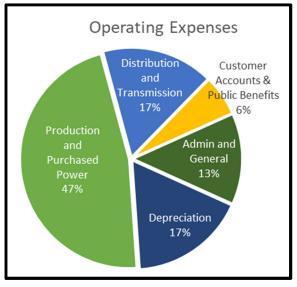
The Electric Fund's operating revenue was \$167.7 million, a decrease of \$0.5 million or 0.3% compared to the prior fiscal year. Sales revenue decreased by \$2.4 million or 1.5% primarily due to reduced customer usage. Of the approximate \$160.1 million total sales revenue, \$89.3 million was related to commercial customers and \$69.4 million to residential customers. Other operating revenues increased by \$1.9 million, largely due to revenue from mutual aid reimbursements and greenhouse gas allowance auctions.

Total operating expenses were \$133.4 million, a decrease of \$6.5 million or 4.6% over the prior fiscal year, primarily due to lower purchased power costs. Total production and purchased power expense was \$62.6 million, which represented 47.0% of operating expenses. Administrative and general expense amounted to \$18.0 million, an increase of \$2.2 million or 13.8% over the prior fiscal year mainly due to salaries. Customer Accounts and Public Benefits expense was \$7.9 million, which represented 6.0% of operating costs.

Depreciation expense was \$22.9 million, an increase of \$0.2 million or 1.0% over the prior fiscal year.

Consistent with the City Charter, the Utility may pay an in lieu franchise fee not to exceed 4% of expenses to the City General Fund as a Payment in Lieu of Taxes. This franchise fee transfer was \$6.5 million for FY2019, a decrease of \$0.1 million or 2.6% compared to the prior fiscal year.

Investment earnings, including the net change in fair value of investments, were \$8.8 million, an increase of \$9.6 million due to \$5.9 million increase in the fair value of pooled investments, \$1.1 million increase in interest revenue and \$2.6 million increase in NCPA project reserves.



Total capital contributions received was \$16.4 million, a

decrease of \$3.1 million or 16.0%, primarily due to one-time transfers from other city funds from the prior fiscal year.

Transfers out of the Electric Fund to the City for general rehabilitation projects were \$0.6 million.

## 2018 compared to 2017

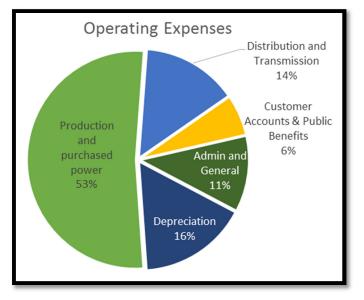
The Electric Fund's operating revenue was \$168.2 million, an increase of \$2.6 million or 1.5% compared to the prior fiscal year. Sales revenue increased by \$1.0 million or 0.6% primarily due to customer growth. Of the approximate \$162.5 million total sales revenue, \$91.2 million was related to commercial customers and \$70.9 million to residential customers. Other operating revenues increased by \$1.6 million, largely due to revenue from greenhouse gas allowance auctions.

Total operating expenses were \$139.9 million, a decrease of \$8.7 million or 5.9% over the prior fiscal year, primarily due to less maintenance of distribution infrastructure. Total production and purchased power expense was \$73.2 million, which represented 52.0% of operating expenses. Administrative and general expense amounted to \$15.8 million, an increase of \$3.3 million or 26.8% over the prior fiscal year mainly due to amounts related to pensions. Customer Accounts and Public Benefits expense was \$8.5 million, which represented 6.0% of operating costs.

Depreciation expense was \$22.6 million, a decrease of \$1.5 million or 6.2% over the prior fiscal year, primarily due to a one time increase in vehicles in the prior fiscal year that stabilized in the current fiscal year.

Consistent with the City Charter, the Utility may pay an in lieu franchise fee not to exceed 4% of expenses to the City General Fund as a Payment in Lieu of Taxes. This franchise fee transfer was \$6.6 million for FY2018, an increase of \$0.3 million or 4.3% compared to the prior fiscal year.

Investment earnings, including the net change in fair value of investments, decreased \$2.0 million or - 167.0% mainly due to a decrease in the fair value of pooled investments.



Total capital contributions received was \$19.5 million, an increase of \$6.1 million or 45.6%, primarily due to increased development activity and one-time transfers from other city funds for traffic signals and construction in progress.

Transfers out of the Electric Fund to the City for general rehabilitation projects were \$1.4 million.

## **Capital Assets**

#### 2019 compared to 2018

As of June 30, 2019, the Electric Fund's net utility plant and equipment, which includes investments in land, buildings, production and distribution facilities, and general items such as equipment and furniture, was \$429.2 million, an increase of \$2.3 million or 0.6% over the prior fiscal year.

Capital Assets							
	F	Y2019		FY2018		FY2017	
Land	\$	4,706.9	\$	4,706.9	\$	4,373.7	
Buildings & Improvements		15,687.3		16,542.3		16,519.9	
Equipment & Vehicles		18,310.2		18,397.7		13,521.2	
Traffic Signals		71,660.4		52,593.7		50,106.0	
Plant and Substations		81,215.8		77,826.7		71,551.2	
Distribution	3	19,481.7	Э	326,202.5	3	12,075.3	
Generation	2	03,721.5	2	203,074.9	2	02,826.5	
Construction in Progress		14,393.5		6,909.1		12,125.5	
Less: Accumulated Depreciation	(2	99,955.6)	(2	279,367.3)	(2	58,417.7)	
Capital Assets, Net	\$4	29,221.7	\$4	26,886.5	\$4	24,681.6	

#### 2018 compared to 2017

As of June 30, 2018, the Electric Fund's net utility plant and equipment, which includes investments in land, buildings, production and distribution facilities, and general items such as equipment and furniture, was \$426.9 million, an increase of \$2.2 million or 0.5% over the prior fiscal year.

## **Debt Administration**

#### 2019 compared to 2018

Total long-term debt, net of unamortized premium of \$9.7 million, was \$210.3 million at the end of FY2019. This represents a decrease of \$7.9 million or 3.6% compared to the prior fiscal year. The current long-term debt due within a year was \$7.5 million and non-current long-term debt was \$202.8 million. The debt is backed by the revenue of the Utility.

The Utility maintains a debt service coverage ratio that exceeds the current provisions in the bond indenture document. This debt service coverage ratio is a measure of the adequacy of cash to pay debt service. The Utility must maintain debt coverage of 1.1 as required by the bond indenture, however the City has an internal policy for the Utility to maintain a debt coverage of 2.0. As of June 30, 2019, the Utility had debt coverage of 4.15.

Interest rates on outstanding debt range from 1.03% to 5.25%.

#### 2018 compared to 2017

Total long-term debt, net of unamortized premium of \$10.4 million, was \$218.1 million at the end of FY2018. This represents a decrease of \$7.7 million or 3.4% compared to the prior fiscal year. The current long-term debt due within a year was \$7.1 million and non-current long-term debt was \$211.0 million. The debt is backed by the revenue of the Utility.

The Utility maintains a debt service coverage ratio that exceeds the current provisions in the bond indenture document. This debt service coverage ratio is a measure of the adequacy of cash to pay debt service. The Utility must maintain debt coverage of 1.1 as required by the bond indenture, however the City has an internal policy for the Utility to maintain a debt coverage of 2.0. As of June 30, 2018, the Utility had debt coverage of 3.16.

Long-Term Debt									
		FY2019		FY2018		FY2017			
Certificates of Participation	\$	91,237.5	\$	93,050.0	\$	94,807.4			
Revenue Bonds		119,020.0		125,086.8		130,993.7			
Total Long-Term Debt		210,257.5		218,136.8		225,801.1			
Current Portion of Long-Term Debt		7,460.0		7,130.0		6,915.0			

Interest rates on outstanding debt range from 1.03% to 5.25%.

#### Economic Condition, Outlook and Activity

The Electric Fund's Residential and commercial customer count increased 1.9% over the prior fiscal year while total retail electric energy sales decreased 3.03%, to 1.1 million megawatt hours. Revenue was down correspondingly.

During the year, the Electric Fund was upgraded to an "AA" rating by Standard and Poor's Global Ratings. Fitch, Inc. rating was "AA-" and Moody's Investors Service rating was A1 stable.

The revenue to expense outlook for the next several years forecasts revenues meeting expenses. New development will continue to add residential and commercial customers to the service territory. Issues that may impact future rates include state and federal mandates related to renewable energy and environmental concerns as well as increasing distributed generation and energy efficiency programs throughout the customer base.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Electric Fund's finances. Questions concerning information provided in this report should be addressed to the Financial Administrator, Roseville Electric, 2090 Hilltop Circle, Roseville, California 95747.

## PROPRIETARY FUND STATEMENTS OF NET POSITION JUNE 30, 2019 AND 2018

	2019	2018
ASSETS		
Current Assets:	<b>*</b> 100 <b>27</b> 0 101 <b>4</b>	1.00.000.070
Cash and investments in City Treasury	\$ 190,378,181 \$	, ,
Restricted cash and investments with fiscal agent	16,930,221	16,546,046
Accounts receivable, net of allowance for doubtful accounts	20,504,433	20,861,252
Accrued interest	1,059,797	851,461
Prepaid expenses	4,690,832	2,560,206
Inventories Total Current Assets	11,720,060	<u>11,294,704</u> 213,023,339
	243,283,324	215,025,559
Non-Current Assets:	10 100 441	11 (1( 011
Capital asset, not being depreciated	19,100,441	11,616,011
Capital assets being depreciated	710,076,819	694,637,791
Less: accumulated depreciation	(299,955,620)	(279,367,326
Total Capital Assets	429,221,640	426,886,476
Investments in NCPA reserves	5,218,609	3,572,168
Total Non-Current Assets	434,440,249	430,458,644
Total Assets	679,723,773	643,481,983
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on refunding	6,106,812	6,534,542
Accumulated decrease in fair value of hedging derivatives	16,139,162	11,041,086
Deferred outlows related to OPEB	1,195,000	1,111,000
Deferred outlows related to pensions	15,057,636	16,274,644
Total deferred Outflows of Resources	38,498,610	34,961,272
LIABILITIES		
Current Liabilities:		
Accounts payable and accrued payroll	7,824,150	9,707,802
Accrued liabilities	1,079,710	554,163
Current portion of compensated absences	1,634,303	1,422,980
Current portion of long-term debt	7,460,000	7,130,000
Interest payable	2,219,752	2,333,563
Customer deposits	2,661,839	2,281,152
Unearned revenue	47,869	3,194,645
Total Current Liabilities	22,927,623	26,624,305
Long-Term Liabilities:		
Certificates of participation and revenue bonds, due in more than one year	202,797,486	211,006,805
Compensated absences	2,452,123	2,317,161
Derivative at fair value-liability	16,139,162	11,041,086
Net OPEB liability	18,900,000	15,897,000
Net pension liability	58,193,004	55,319,523
Total Long-term Liabilities	298,481,775	295,581,575
Total Liabilities	321,409,398	322,205,880
DEFERRED INFLOWS OF RESOURCES		
Deferred inflows related to OPEB	-	3,119,000
Deferred inflows related to pensions	1,447,263	1,363,763
Total deferred Inflows of Resources	1,447,263	4,482,763
NET DOSTITION		
NET POSITION Net investment in capital assets	225,070,966	215 284 212
Restricted for the benefit of rate payers	225,070,966 19,719,400	215,284,213
Restricted for the benefit of rate payers Restricted for debt service	19,719,400	14,478,131 16,099,600
Unrestricted	134,475,756	105,892,668
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See accompanying notes to the financial statements.

## PROPRIETARY FUND STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

	20	019	2018		
OPERATING REVENUES					
Residential sales	\$ 69	9,401,131	\$	70,946,274	
Commercial and industrial sales	89	9,345,695		91,201,356	
Other sales	1	1,329,269		354,068	
Other operating revenues		7,613,336		5,735,055	
Total Operating Revenues	167	7,689,431		168,236,753	
OPERATING EXPENSES					
Production and purchased power	62	2,588,794		73,166,002	
Transmission & distribution	-	7,637,635		6,075,245	
Distribution - operations	2	4,915,404		3,532,893	
Distribution - maintenance	ç	9,512,543		10,242,777	
Customer accounts, service and informational		3,336,120		3,699,216	
Public benefits and administrative and general	22	2,569,945		20,571,241	
Depreciation	22	2,881,811		22,645,284	
Total Operating Expenses	133	3,442,252		139,932,658	
Operating Income	34	4,247,179		28,304,095	
NONOPERATING REVENUES (EXPENSES):					
Payment in lieu of taxes (franchise transfer)	(6	5,476,371)		(6,647,583)	
Decrease in value of certain NCPA projects and reserves	1	1,646,441		(981,076)	
Investment income	-	7,355,328		336,679	
Interest expense and fiscal charges	3)	8,642,738)		(9,757,115)	
Loss from sale of property		(552,832)		(496,657)	
Amortization of loss on refunding		321,588		321,588	
Total Non-operating Revenues (Expenses)	(6	5,348,584)		(17,224,164)	
Income before Capital Contributions and Transfers	27	7,898,595		11,079,931	
CONTRIBUTIONS AND TRANSFERS:					
Capital contributions-connection/impact fees	1	1,277,446		1,901,491	
Contributions in aid of construction	-	7,324,233		4,359,161	
Capital contributions from developers and governmental activities	-	7,754,796		13,221,161	
Transfer in - contributions from the City		90,383		32,802	
Transfers out to the City		(734,343)		(1,451,316)	
Total Contributions and Transfers	15	5,712,515		18,063,299	
CHANGE IN NET POSITION	43	3,611,110		29,143,230	
NET POSITION, BEGINNING	351	1,754,612		322,611,382	
NET POSITION, ENDING	\$ 395	5,365,722	\$	351,754,612	

See accompanying notes to the financial statements.

## PROPRIETARY FUND STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2019 AND 2018

		2019		2018
CASH FLOW FROM OPERATING ACTIVITIES	¢	156 591 020	¢	164 101 000
Receipts from customers	\$	156,581,038	\$	164,101,990
Payments to suppliers Payments to employees		(84,071,432) (26,519,948)		(89,722,595) (24,114,870)
Other receipts		9,136,248		6,159,675
Net cash provided by operating activities		55,125,906		56,424,200
The cash provided by operating dearness		00,120,000		00,121,200
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Franchise Transfer		(6,476,371)		(6,647,583)
Transfers in		90,383		32,802
Transfers (out) Net cash used for noncapital financing activities		(734,343) (7,120,331)		(1,451,318) (8,066,099)
Net cash used for noncapital infancing activities		(7,120,331)		(8,000,099)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Capital contributions		7,324,233		4,359,161
Acquisitions and construction of capital assets, net		(17,325,390)		(11,998,056)
Proceeds from sale of capital assets		59,698		71,687
Change in restricted assets Principal payments on capital debt		(384,175) (7,879,319)		(184,196) (7,664,318)
Interest paid on capital debt		(8,756,549)		(8,927,831)
Connection fees received		1,277,446		1,901,491
Net cash used for financing activities		(25,684,056)		(22,442,062)
		(23,001,030)		(22,112,002)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and dividends (paid) received		7,146,992		76,354
Net increase in cash and cash equivalents		29,468,511		25,992,393
Cash and investments at beginning of period	-	160,909,670		134,917,277
Cash and investments at end of period	\$	190,378,181	\$	160,909,670
RECONCILIATION OF OPERATING INCOME TO				
NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating income	\$	34,247,179	\$	28,304,095
Adjustments to reconcile operating income to net cash provided by (used for) operating activities:				
Depreciation		22,881,811		22,645,284
OPEB expense		(200,000)		(386,000)
Pension expense		4,173,988		4,469,941
Change in assets and liabilities:		125.056		550 500
Receivables, net		435,956		770,792
Inventories		(425,356) (2,130,626)		(503,260)
Prepaids Accounts and other payable		(2,130,020) (710,270)		(176,644) 92,875
Unearned revenue		(3,146,776)		1,207,117
Net cash provided by (used for) operating activities	\$	55,125,906	\$	56,424,200
The cash provided by (used for) operating activities	Ψ	55,125,700	Ψ	50,727,200
Schedule of noncash capital and related financing activities:				
Contribution of capital assets from developers	\$	7,119,408	\$	9,408,911
Capital assets transferred from governmental activities	\$	635,388	\$	3,812,250
Amortization of bond premium	\$	749,319	\$	749,318
Amortization of deferred amount on refunding	\$	427,730	\$	427,731

See accompanying notes to the financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. General

The Electric Enterprise Fund (Electric Fund) is a fund of the City of Roseville (City) that owns and operates the electric systems and provides these services to the businesses and residents of the City. The Electric Fund is under the policy control of the City Council. The accompanying financial statements only reflect the activity of the Electric Fund as it does not have any component units. The Electric Fund is an integral part of the City and its financial statements are included in the basic financial statements of the City. These financial statements do not purport to, and do not represent the financial position, changes in financial position, and where applicable, cash flows of the City.

#### **B.** Basis of Presentation

The Financial Statements of the Electric Fund are prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

The accounting records of the Electric Fund are also substantially in conformity with the Uniform System of Accounts prescribed by the Federal Energy Regulatory Commission (FERC). The Electric Fund operating revenues, such as charges for services, result from exchange transactions associated with the principle activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from non-exchange transactions or ancillary activities.

Operating expenses includes expenses reflected by the City as transfers related pension and benefits and other indirect cost transfers.

## C. Basis of Accounting

The Electric Fund is accounted for as an enterprise fund (proprietary fund type). A fund is an accounting entity with a self-balancing set of accounts established to record the financial position and results of operations of a specific governmental activity. The activities of enterprise funds closely resemble those of the private sector in which the purpose is to conserve and add to economic resources. Enterprise funds account for operations that provide services on a continuous basis and are substantially financed by revenues derived from user charges.

The financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

The Electric Fund may fund programs with a combination of cost-reimbursement grants, categorical block grants, and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenses. The City's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Cash and Cash Equivalents

Cash and investments with original maturities of three months or less are treated as cash and cash equivalents for purpose of preparing the statements of cash flows. Also, the Electric Fund's portion of the City's overall cash and investment pool is treated as cash and equivalents since these amounts are in substance demand deposits. Further information related to the City's cash and investment pool can be found in the City's Comprehensive Annual Financial Report (CAFR).

#### E. Joint Powers Authorities

The Electric Fund records its equity in the general operating reserve of the Northern California Power Agency (NCPA), and its net equity in those projects in which it participates, as discussed in Note 7. The Electric Fund's share of individual project obligations has been netted against its share of the related project assets, as reported by NCPA, because the Electric Fund does not actively manage these projects and does not expect to become directly liable for any of the obligations of these projects. Amounts paid to the Transmission Agency of Northern California (TANC) are expensed currently because the Electric Fund's estimated equity, if any, in TANC is not material. Amounts paid to the California Joint Powers Risk Management and the Local Agency Workers Compensation Excess Joint Powers Authority are charged currently to insurance expense, as discussed in Note 8.

#### F. Prepaids

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in the financial statements.

#### G. Inventories

Inventories are valued at cost, using the weighted-average method and consist primarily of merchandise held for internal consumption.

#### H. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. The deferred charge on refunding reported in the statement of net position results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The accumulated decrease in the fair value of hedging derivatives is equal to the fair value of the associated derivative instrument liability so long as the instrument is deemed effective. The deferred outflows related to pensions are described in Note 5. The deferred outflows related to other postemployment benefits (OPEB) are described in Note 6.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### H. Deferred Outflows/Inflows of Resources (Continued)

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The deferred inflows related to pensions are described in Note 5. The deferred inflows related to OPEB are described in Note 6.

#### I. Deposits from Customers

Deposits from Customers may be required by the Electric Fund from commercial and residential customers when they establish their account as specified in section 14.04.030 of the City of Roseville Municipal Code. Significant customer deposits may be held in the form of certificates of deposit in the Electric Fund's name with the interest paid to the customer.

## J. Compensated Absences

Compensated Absences including accumulated unpaid vacation, sick pay and other employee benefits are accounted for as expenses in the year earned.

Changes in compensated absences payable consist of the following:

Beginning Balance	\$ 3,740,141
Additions	1,980,588
Payments	 (1,634,303)
Ending Balance	\$ 4,086,426
Current Portion	\$ 1,634,303

## K. Revenue Recognition

Revenues are recognized based on cycle billings rendered to customers. All residential and commercial utility customers are billed once per month. There are twenty-three billing cycles per month which include all types of customers, based on their location within the City. Revenues for services provided but not billed at the end of a fiscal year are accrued.

Contributions of cash or assets to proprietary funds from state and federal agencies, developers and others are recorded as revenue when earned.

## L. Classification of Revenues

Operating revenues consist mainly of electric sales. Operating revenues are used to finance the cost of operations, including the cost of delivering and providing services, maintenance and recurring capital replacement. All other revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Operating Expense

Operating expenses include expenses reflected by the City as related to rent payments, meter reading, billing, customer service, and other indirect cost transfers.

## N. Allocation and Capitalization of Operating Overhead Expenses and General and Administrative Costs

The allocation of operating overhead expenses and general and administrative costs to capital projects, as well as FERC distribution and maintenance operating expenses, was based on a comprehensive analysis and study prepared by the City's staff. This analysis and allocation process is conducted annually in conformance with the generally accepted electric utility accounting practices within the Uniform System of Accounts (USOA) prescribed by FERC and utility accounting guides published by the American Public Power Association (APPA) regarding job costing and utility accounting.

The process of allocating and capitalizing operating overhead expenses and general and administrative costs was implemented to allow the Electric Fund Financial Statements to reflect a chart of accounts consistent with industry standards, provide more accurate operation and maintenance costs, and track the total actual costs of electric capital assets.

#### **O.** Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## P. Fair Value Measurements

The Electric Fund categorizes the fair value measurements of its investments based on the hierarchy established by GAAP. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

## Q. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the City's California Public Employees Retirement System (CalPERS) plan and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **R.** Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's OPEB Plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

#### S. Capital Asset Policies

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Contributed capital assets are valued at their estimated acquisition value on the date contributed.

Capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets.

Depreciation is provided using the straight-line method which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The Electric Fund has assigned the useful lives and capitalization thresholds listed below to capital assets:

		Capitalization
	Useful Lives	Thresholds
Buildings	20 - 40 years	no threshold
Improvements	40 years	no threshold
Equipment	3 - 20 years	\$5,000
Plants and Substations	10 - 120 years	no threshold
Distribution System	7 - 100 years	no threshold
Electric Generation	10 - 40 years	no threshold
Traffic Signals	20 years	no threshold
Landscaping	12 years	no threshold

Major outlays for capital assets and improvements are capitalized as projects are constructed.

#### T. New Accounting Pronouncements

#### New Pronouncements

**GASB Statement No. 83** – In November 2016, the GASB issued Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this Statement is to provide financial statement users with information about asset retirement obligations that were not addressed in GASB Standards by establishing uniform accounting and financial reporting requirements for these obligations. This Statement is effective for reporting periods beginning after June 15, 2018. The City has implemented this Statement effective July 1, 2018.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### T. New Accounting Pronouncements (Continued)

**GASB Statement No. 88** – In March 2018, the GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The objective of this Statement is to improve consistency in the information that is disclosed in the notes to government financial statements related to debt, including direct borrowings and direct placements, and to provide financial statements users with additional essential information about debt. This Statement is effective for reporting periods beginning June 15, 2018. The City has implemented this Statement effective July 1, 2018.

#### Effective in Future Fiscal Years

**GASB Statement No. 84** – In January 2017, GASB issued Statement No. 84, *Fiduciary Activities*. The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and reporting purposes and how those activities should be reported. The requirements of this statement are effective for reporting periods beginning after December 15, 2018. The Authority has not determined the effect on the financial statements.

**GASB Statement No. 87** – In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases; enhancing the comparability of financial statements between governments; and also enhancing the relevance, reliability (representational faithfulness), and consistency of information about the leasing activities of governments. This Statement is effective for reporting periods beginning after December 15, 2019. The Authority has not determined the effect on the financial statements.

**GASB Statement No. 89** – In June 2018, the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred Before the End of a Construction Period*. The objectives of this Statement are (a) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (b) to simplify accounting for certain interest costs. This Statement is effective for reporting periods beginning after December 15, 2019. The City has not determined the effect on the Electric Fund's financial statements.

**GASB Statement No. 90** – In September 2018, the GASB used Statement No. 90, *Majority Equity Interests*, an amendment of GASB Statements No. 14 and No. 61. The objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statements information for certain component units. The Statement is effective for reporting periods beginning after December 15, 2018. The City has not determined the effect on the Electric Fund's financial statements.

**GASB Statement No. 91** – In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*. The objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this statement are effective for reporting periods beginning after December 15, 2020. The Authority has not determined the effect on the financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## U. Net Position

Net position is the excess of all the Electric Fund's assets and deferred outflows of resources over all its liabilities and deferred inflows of resources. Net position is classified into the captions below:

*Net Investment in Capital Assets* describes the portion of net position which is represented by the current net book value of the Electric Fund's capital assets less accumulated depreciation and less the outstanding balance of any debt issued to finance these assets.

*Restricted* describes the portion of net position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws enabling legislation, or other restrictions which the Electric Fund cannot unilaterally alter.

Unrestricted describes the portion of net position which is not restricted to use.

# NOTE 2 – CAPITAL ASSETS

Capital assets as of June 30 are comprised of:

		alance at e 30, 2018		Additions	Retirements Tran		Transfers		Balance at ne 30, 2019	
Capital assets, not being depreciated: Land	\$	4,706,913	¢		\$		\$		¢	4,706,913
Construction in progress	2	4,706,913	\$	- 16,881,525	\$	-	\$	- (9,397,095)	\$	4,706,913
1 2				, ,						
Total Capital Assets Not Being Depreciated		11,616,011		16,881,525				(9,397,095)		19,100,441
Capital assets, being depreciated										
Buildings		13,463,751		-		-		56,406		13,520,157
Improvements		2,528,574		-		(1,060,646)		149,219		1,617,147
Vehicles and equipment		18,397,727		340,819		(888,720)		460,357		18,310,183
Landscaping		550,000		-		-		-		550,000
Traffic signals		52,593,732		684,318		(8,130)		18,390,471		71,660,391
Plant and substations		77,826,686		-		(259,695)		3,648,765		81,215,756
Distribution	3	326,202,456		7,922,843		(718,208)		(13,925,437)		319,481,654
Generation	2	203,074,865		-		-		646,666		203,721,531
Total Capital Assets Being Depreciated	6	694,637,791		8,947,980		(2,935,399)		9,426,447		710,076,819
Less accumulated depreciation for:										
Buildings		(5,510,734)		(339,856)		-		(30,916)		(5,881,506)
Improvements		(1,120,115)		(69,031)		689,420		(57,822)		(557,548)
Vehicles and equipment		(8,758,774)		(1,638,903)		888,720		240,951		(9,268,006)
Landscaping		(550,000)		-		-		-		(550,000)
Traffic signals	(	(29,704,646)		(2,461,736)		8,130		(7,650,887)		(39,809,139)
Plant substations	(	(26,763,011)		(2,072,932)		94,771		(94,223)		(28,835,395)
Distribution	(	(96,070,866)		(5,491,363)		641,828		7,629,548		(93,290,853)
Generation	(1	10,889,180)		(10,807,990)		-		(66,003)		(121,763,173)
Total Accumulated Depreciation		279,367,326)		(22,881,811)		2,322,869	-	(29,352)	-	(299,955,620)
Net Capital Assets Being Depreciated		15,270,465		(13,933,831)		(612,530)		9,397,095		410,121,199
Capital Assets, Net		26,886,476	\$	2,947,694	\$	(612,530)	\$	-	\$	429,221,640
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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 3 – CASH AND INVESTMENTS

The City pools cash from all sources and all funds, except certain specific investments within funds and cash with fiscal agents, so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time.

The City and its fiscal agents invest in individual investments and in investment pools. Individual investments are evidenced by specific identifiable pieces of paper called securities instruments, or by an electronic entry registering the owner in the records of the institution issuing the security, called the book entry system. Individual investments are generally made by the City's fiscal agents as required under its debt issues. In order to maximize security, the City employs the Trust Department of a bank as the custodian of all City managed investments, regardless of their form.

The City's investments of the Electric Fund are carried at fair value, as required by generally accepted accounting principles. The City adjusts the carrying value of its investments to reflect their fair value at each fiscal year end, and it includes the effects of these adjustments in income for that fiscal year.

#### A. Classification

Cash and investments of the Electric Fund are classified in the financial statements as shown below, based on whether or not their use is restricted under the terms of City debt instruments or other agreements.

Cash and investments in City Treasury	\$ 190,378,181
Restricted cash and investments with fiscal agent	 16,930,221
Total Cash and Investments	\$ 207,308,402

Cash and investments with original maturities of three months or less are treated as cash and equivalents for purpose of preparing the statement of cash flows. Also, the Electric Fund's portion of the City's overall cash and investment pool is treated as cash and equivalents since these amounts are in substance demand deposits.

Cash and investments as of June 30, 2019, consist of the following:

City of Roseville pooled cash and investments	\$ 190,377,581
Cash on hand	600
Investments	 16,930,221
Total Cash and Investments	\$ 207,308,402

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

#### B. Investments Authorized by the California Government Code and the City's Investment Policy

The City's Investment Policy and the California Government Code allow the City to invest in the following, provided the credit ratings of the issuers are acceptable to the City; and approved percentages and maturities are not exceeded. The table below also identifies certain provisions of the California Government Code or the City's Investment Policy where it is more restrictive:

	Maximum	Minimum	Maximum	Maximum
Authorized Investment Type	Maximum	Credit Quality	Percentage Allowed	Investment in One Issuer
U.S. Treasury Obligations (A)	5 Years	None	None	None
U.S. Agency Securities (A)	5 Years	None	None	None
Forward Purchase Agreement	N/A	A	None	None
Local Agency Bonds	5 Years	None	None	None
Repurchase Agreements	1 Year	None	None	None
Bankers' Acceptances	180 days	None	40%	30%
Commercial Paper	270 days	A-1	25%	10% (B)
Medium-Term Notes (Corporate Notes)	5 Years	А	30%	None
Collateralized Time Deposits	5 Years	None	30%	None
Negotiable Certificates of Deposit	5 Years	А	30%	None
Local Agency Investment Fund	N/A	None	None	\$65 million/account
Insured Saving Accounts	N/A	None	None	None
Money Market Mutual Funds	N/A	None	20%	10%
California Asset Management Pool	N/A	None	None	None
Interest Rate Swaps (C)	N/A	None	None	None
Supranationals	5 Years	AA-	30%	None
Mortgage Pass-Through Securities	5 Years	AA	20%	None

- (A) In specified fund accounts where liquidity is not the primary investment objective, the maximum maturity can be up to ten years with granted express authority by the City Council. Such investments cannot be made less than three months following the approval of extended investment terms. All longer-term investments must be Federal Treasury or Agency securities.
- (B) Eligible Commercial Paper may not represent more than 10 percent of the outstanding paper of an issuing corporation.
- (C) Interest rate swaps may only be used in conjunction with enterprise fund debt or investments.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

#### B. Investments Authorized by Debt Agreements

The City must maintain required amounts of cash and investments with trustees or fiscal agents under the terms of certain debt issues. These funds are unexpended bond proceeds or are pledged reserves to be used if the City fails to meet its obligations under these debt issues. The California Government Code requires these funds to be invested in accordance with City resolutions, bond indentures, or State statutes. The table below identifies the investment types that are authorized for investments held by fiscal agents. The table also identifies certain provisions of these debt agreements:

		Minimum
	Maximum	Credit
Authorized Investment Type	Maturity	Quality
U.S. Treasury Obligation	N/A	None
U.S. Agency Securities	N/A	None
Certificates of Deposit	30 days	None to A-1
Time Deposits	30 days	None to A-1
Bankers' Acceptances	270 days	None to A-1
Money Market Funds	N/A	Aam-G
Pre-refunded Municipal Obligations	N/A	AAA
Repurchase Agreements	30 days	А
Investments Agreements	N/A	A+ to AA
California Asset Management Program (CAMP)	N/A	None
Local Agency Investment Fund (LAIF)	N/A	None
Guaranteed Investment Contract	N/A	None

## C. Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City also manages its interest rate risk by holding most investments to maturity.

Information about the sensitivity of the fair values of the investments to market interest rate fluctuations is provided by the following table that shows the distribution of the investments by maturity or earliest call date:

	Remaining Maturity (in Months)								
	12 Months		12 Months 13 to 24		12 Months 13 to 24		More than		
	or Less		Months		60 Months		Total		
Federal Agency Securities	\$	-	\$	3,231,615	\$	-	\$	3,231,615	
Money Market Mutual Funds		11,547,869		-		-		11,547,869	
Guaranteed Investment Contract (GIC)		-		-		2,150,737		2,150,737	
Total Investments	\$	11,547,869	\$	3,231,615	\$	2,150,737	\$	16,930,221	

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 3 - CASH AND INVESTMENTS (CONTINUED)

#### D. Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of June 30, 2019 for each investment type as provided by Standard and Poor's investment rating system:

	AA+	Total
Investments:		
Federal Agency Securities	\$ 3,231,615	\$ 3,231,615
Total	\$ 3,231,615	3,231,615
Not Rated: Money Market Mutual Funds		11,547,869
Guaranteed Investment Contract (GIC)		2,150,737
Subtotal		13,698,606
Total Investments		\$ 16,930,221

#### E. Fair Value Measurements

The Electric Fund categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is used on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quotes prices in active markets for identical assets; Level 2 inputs are significant other observable input; Level 3 inputs are significant unobservable inputs.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The Electric Fund has the following recurring fair value measurements as of June 30, 2019:

			Signficant Other Observable Inputs		
Investments at fair value		Amount		(Level 2)	
Federal Agency Securities	\$	3,231,615	\$	3,231,615	
Money Market Mutual Funds		11,547,869		11,547,869	
Total Investments at Fair Value		14,779,484	\$	14,779,484	
Investments Measured at Amortized Cost	_				
Guaranteed Investment Contract (GIC)		2,150,737			
Total Investments	\$	16,930,221			

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 4 – LONG-TERM DEBT

## A. Composition and Changes

The Electric Fund generally incurs long-term debt to finance projects or purchase assets which will have useful lives equal to or greater than the related debt. The Electric Fund's debt issues and transactions are summarized below and discussed in detail thereafter.

Long-term debt activity for the year ended June 30, 2019, is as follow:

	Original Issue Amount	Balance at June 30, 2018	Additions	Retirements	Balance at June 30, 2019	Current Portion
Direct Placement Debt:						
Certificates of Participation:						
2012 Electric System Revenue						
variable rate, due 2/1/35	\$ 90,000,000	\$ 90,000,000	\$ -	\$ -	\$ 90,000,000	\$-
Direct placement debt total	90,000,000	90,000,000	-	-	90,000,000	-
Certificates of Participation:						
2004 Electric System Revenue,						
3.00%-5.25%, due 2/1/34	39,940,000	5,000	-	-	5,000	-
2009 Electric System Revenue Refunding						
2.00%-5.25%, due 2/1/20	27,010,000	3,010,000	-	(1,795,000)	1,215,000	1,215,000
Add: bond premium	396,611	34,958		(17,480)	17,478	
<b>Total Certificates of Participation</b>	66,618,357	3,049,958	-	(1,812,480)	1,237,478	1,215,000
Revenue Bonds:						
2010 Electric System Revenue Refunding						
2.00%-5.00%, due 2/1/20	55,845,000	1,050,000	-	(505,000)	545,000	545,000
Add: bond premium	2,764,207	30,465	-	(15,233)	15,232	-
2013 Electric System Revenue Refunding						
2.00%-5.00%, due 2/1/29	48,780,000	34,890,000	-	(4,695,000)	30,195,000	4,920,000
Add: bond premium	5,899,513	4,055,913	-	(368,719)	3,687,194	-
2014 Refunding Electric System Revenue Bonds						
5%, due 2/1/34	16,485,000	16,485,000	-	-	16,485,000	-
Add: bond premium	2,129,224	1,703,382	-	(106,463)	1,596,919	-
2017A Electric System Revenue Refunding						
3.0%-5.00%, due 2/1/37	56,210,000	56,210,000	-	-	56,210,000	-
Add: bond premium	5,069,937	4,587,087	-	(241,424)	4,345,663	-
2017B Taxable Electric System Revenue Refunding						
1.03%-2.41%, due 2/1/22	6,265,000	6,075,000		(135,000)	5,940,000	780,000
Total Revenue Bonds	199,447,881	125,086,847	-	(6,066,839)	119,020,008	6,245,000
<b>Total Certificates of Participation &amp;</b>						
Revenue Debt	266,066,238	128,136,805		(7,879,319)	120,257,486	7,460,000
Total	356,066,238	218,136,805	-	(7,879,319)	210,257,486	7,460,000

## **B.** Direct Placement

## 2012 Electric System Revenue Refunding Certificates of Participation

On November 7, 2012 the City entered into a direct placement agreement with U.S. Bank for the purchase of the 2012 bonds. The COP's were issued to refund and retire the outstanding balance of the 2008A Electric System Revenue COPs. As of June 30, 2019, the City's outstanding debt from direct borrowing of \$90,000,000 are subject to special redemption prior to their respective stated date of maturity by the City upon written notice. There is no provision for early redemption by U.S. Bank (Purchaser).

The COPs are secured by a pledge of the net revenue of the Electric Department. The revenue may not be used for any other purpose while any of the bonds remain outstanding.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 4 – LONG-TERM DEBT (CONTINUED)

## **B.** Direct Placement (Continued)

## 2012 Electric System Revenue Refunding Certificates of Participation (Continued)

The continuing covenant agreement for the bonds includes a provision that in an event of default, the repayment of the outstanding principal plus any accrued interest becomes immediately due. The City is responsible for cost increases caused by the adoption of a law or rule applicable to the bonds, changes in the taxes or tax basis of the Purchaser or Credit Protection Provider.

The terms of this agreement were renewed on April 20, 2016, and will expire on November 1, 2019. The City originally entered into a 27-year interest rate swap agreement for the entire amount of the 2008A COPs, and the interest rate swap agreement remains outstanding after the refunding, but notional amount of the swap is based on the notional amount of the 2008A COPs. The combination of the variable rate COPs and a floating rate swap creates synthetic fixed-rate debt for the City. The synthetic fixed rate for the COPs was 3.889 percent for the year ended June 30, 2019. The COPs are subject to mandatory prepayment annually beginning February 1, 2023 through 2035. The balance outstanding as of June 30, 2019 is \$90,000,000.

#### C. Certificates of Participation

#### 2004 Electric System Revenue Certificates of Participation

On July 1, 2004, the City issued \$39,940,000 of Certificates of Participation (COPs) to finance capital improvements to the City's Electric System. The COPs are repayable from net revenue of the Electric Utility System. The COPs bear interest at 3.00 percent - 5.25 percent and are due semi-annually on February 1 and August 1 of each year beginning February 1, 2005. Principal payments are due annually on February 1 through February 2034. The COPs were partially refunded by the 2013 Electric System Revenue Refunding Bonds as discussed in Note 4D below. In August 2014, the 2004 Electric System Revenue COPs were partially refunded by the 2014 Electric System Revenue Refunding Bonds as discussed in note 4G below, leaving a PAR amount of \$5,000.

#### 2009 Electric System Revenue Refunding Certificates of Participation

On November 24, 2009, the City issued COPs in the original principal amount of \$27,010,000. The COPs were issued to refinance the remaining outstanding balance of the 2002 Electric System Revenue Certificates of Participation. The COPs bear interest at 2.00 percent - 5.25 percent and are due semi-annually on February 1 and August 1 of each year. In February 2017, the 2009 Electric System Revenue Refunding Certificates of Participation were partially refunded by the 2017 A and 2017 B Electric System Revenue Bonds as discussed in Note 4D. Principal payments are due annually through fiscal year 2020. The balance outstanding as of June 30, 2019 is \$1,215,000.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 4 – LONG-TERM DEBT (CONTINUED)

## **D.** Revenue Bonds

#### 2010 Electric System Revenue Refunding Bonds

On October 21, 2010, the City issued Revenue Bonds in the original principal amount of \$55,845,000. The Bonds were issued to refinance the remaining outstanding balance of the 2008 Electric System Refunding Certificates of Participation Series B. The Revenue Bonds bear interest at 2.00 percent - 5.00 percent and are due semi-annually on February 1 and August 1 of each year. In February 2017, the 2010 Electric System Revenue Refunding Certificates of Participation were partially refunded by the 2017 A and 2017 B Electric System Revenue Bonds as discussed in Note 4D. Principal payments are due annually beginning February 1, 2012 through 2020. The balance outstanding as of June 30, 2019 is \$545,000.

## 2013 Electric System Revenue Refunding Bonds

On November 14, 2013, the Roseville Finance Authority issued the Electric System Revenue Refunding Bonds, Series 2013, in the principal amount of \$48,780,000 to refund a portion of each of the 2004 Electric System Revenue and 2005 Electric System Revenue, Series A, COPs. The Bonds bear interest at 2.00 percent-5.00 percent, and are due semi-annually on February 1 and August 1 of each year. The Bonds are repayable by a pledge of net revenue from the Electric System. Principal payments are due annually on February 1 through 2029. The balance outstanding as of June 30, 2019 is \$30,195,000.

## Roseville Financing Authority Electric System Revenue Refunding Bonds, Series 2014

On July 24, 2014, the Roseville Financing Authority issued Electric System Revenue Refunding Bonds, Series 2014, in the amount of \$16,485,000 to refund the 2004 Electric System Revenue COPs. The bonds bear interest of 5 percent. Principal payments are due annually on February 1 beginning in 2030. Interest payments are due semi-annually on each August 1 and February 1, commencing on February 1, 2015 through February 1, 2034. The balance outstanding as of June 30, 2019 is \$16,485,000.

## 2017A Electric System Revenue Refunding Bonds

On February 8, 2017, the City issued Revenue Bonds in the original principal amount of \$56,210,000. The Bonds were issued to refund a portion of the 2009 Electric System Revenue Refunding Certificates of Participation and the 2010 Electric System Revenue Refunding Bonds. The Revenue Bonds bear interest at 3.00 percent-5.00 percent and are due semi-annually on February 1 and August 1 of each year. Principal payments are due annually on February 1 starting in 2022 and running through 2037. The balance outstanding as of June 30, 2019 is \$56,210,000.

## 2017B Taxable Electric System Revenue Refunding Bonds

On February 8, 2017, the City issued Taxable Revenue Bonds in the original principal amount of \$6,265,000. The Bonds were issued to refund a portion of the 2009 Electric System Revenue Refunding Certificates of Participation and the 2010 Electric System Revenue Refunding Bonds. The Revenue Bonds bear interest at 1.03 percent-2.41 percent and are due semi-annually on February 1 and August 1 of each year. Principal payments are due annually on February 1 through 2022. The balance outstanding as of June 30, 2019 is \$5,940,000.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 4 – LONG-TERM DEBT (CONTINUED)

#### E. Electric System Pledged Revenues

As of June 30, 2019, the total principal and interest remaining to be paid on the 2004 Electric System Revenue COPs, 2012 Electric System Revenue Refunding COPs, 2009 Electric System Revenue Refunding COPs, 2010 Electric System Revenue Refunding Revenue Bonds, the 2013 Electric System Revenue Refunding Bonds, the 2014 Electric System Revenue Refunding Bonds, the 2017A Electric System Revenue Refunding bonds and the 2017B Electric System Refunding bonds was \$271,094,009. As disclosed in the official statements, all net revenues of the Electric System are expected to provide coverage over debt service of 110 percent over the lives of the Bonds. For fiscal year 2019, net revenues amount to \$51,450,566 which represents coverage of 327 percent over the \$15,730,147 in debt service.

## F. Interest Rate Swap Agreements

The City entered into interest swap agreements in connection with the 2008 Electric Revenue Certificates of Participation (COPs), Series A.

This transaction allows the City to create synthetic fixed rates on the COPs, protecting it against increases in short-term interest rates. The terms, fair value and credit risk of the swap agreements are disclosed below.

**Terms:** The terms, including the counterparty credit ratings of the outstanding swaps, as of June 30, 2019, are included below. The swap agreements contain scheduled reductions to the outstanding notional amount that are expected to follow scheduled reductions in the associated bond issue.

Related Bond Issue	Notional Amount	Effective Date	Counterparty	Credit Rating (A)	Fixed Rate Paid	Variable Rate Received	Termination Date
2012 Electric System	\$ 36,000,000	5/13/2008	Bank of	A+	3.364%	70.5%	2/1/2035
Refunding COP (based on notional amount of 2008 Electric System	+,,		America, N.A.			1m LIBOR	
Revenue COP, Series A)							
2012 Electric System Refunding COP (based on notional amount of 2008 Electric System Revenue COP, Series A)	\$ 90,000,000	5/13/2008	Morgan Stanley Capital Services, Inc.	A+	3.321%	70.5% 1m LIBOR	2/1/2035

(A) Credit rating by Standard & Poor's Agency.

Based on the swap agreements, the city owes interest calculated at a fixed rate to the counterparty of the swap. In return, the counterparty owes the City interest based on the variable rate that approximates the rate required by the associated COPs. Debt principal is not exchanged; it is only the basis on which the swap receipts and payments are calculated.

**Fair value** – Fair value of the swaps takes into consideration the prevailing interest rate environment, the specific terms and conditions of each transaction and any upfront payments that may have been received. Hedging derivative instruments are classified as Level 2 and are valued using a discounted cash flow technique, which calculates the future net settlement payments, assuming that current forward rates implied by the yield curve correctly anticipate future spot interest rates (LIBOR or SIMFA). The payments are then discounted using the spot rates (LIBOR or SIMFA) implied by the current yield curve for hypothetical zero coupon bonds due on the date of each future net settlement on the swap.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 4 – LONG-TERM DEBT (CONTINUED)

#### F. Interest Rate Swap Agreements (Continued)

As of June 30, 2019, the fair value of the swaps was not in favor of the Electric Fund as follows:

	Fair Value			
Related Bond Issue		2019		2018
2012 Electric System Refunding COP (based on notional				
amount of 2008 Electric System Revenue COP, Series A)				
Bank of America, N.A.	\$	(6,538,818)	\$	(4,502,258)
Morgan Stanley Capital Services Inc.		(9,600,344)		(6,538,828)
	\$	(16,139,162)	\$	(11,041,086)

**Credit risk** – Since the fair values of the swaps are negative, the City is not currently exposed to credit risk. The fair values may increase if interest rates increase in the future. Should interest rates increase to the point where the fair values become positive, the City would be exposed to credit risk on the outstanding swaps. The City will be exposed to interest rate risk only if a counterparty to a swap defaults or if the swap is terminated.

**Basis risk** – Basis risk is the risk that the interest rate paid by the City on the underlying variable rate bonds to the bondholders temporarily differs from the variable swap rates received from the applicable counterparty. The City bears basis risk on the swaps. The swaps have basis risk since the City receives a percentage of the LIBOR Index to offset the actual variable bond rates the City pays on the underlying COPs and Bonds. The City is exposed to basis risk should the floating rate that it receives on a swap be less than the actual variable rate the City pays on the bonds. Depending on the magnitude and duration of any basis risk shortfall, the expected cost of the basis risk may vary.

**Termination risk** – The City may terminate if the other party fails to perform under the terms of the contract. The City will be exposed to variable rates if the counterparty to the swap contract defaults or if the swap contract is terminated. A termination of the swap contract may also result in the City's making or receiving a termination payment based on market interest rates at the time of the termination. If at the time of termination the swap has a negative fair value, the City would be liable to the counterparty for a payment equal to the swap's fair value.

**Swap payments and associated debt** – Using rates as of June 30, 2019, debt service requirements of the Electric Fund's outstanding variable-rate debt and net swap payments are as follows. As rates vary, variable-rate bond interest payments and net swap payments will vary. These payments below are included in the Debt Service Requirements at Note 4H:

For the Year			Interest Rate	
Ending June 30,	Principal	Interest	Swaps, Net	Total
2020	\$ -	\$ 2,016,531	\$ 1,482,849	\$ 3,499,380
2021	-	2,016,531	1,482,849	3,499,380
2022	-	2,016,531	1,482,849	3,499,380
2023	4,875,000	1,971,019	1,449,382	8,295,401
2024	5,700,000	1,854,088	1,363,397	8,917,485
2025-2029	32,000,000	7,219,554	5,308,874	44,528,428
2030-2034	38,750,000	3,280,877	2,412,582	44,443,459
2035-2039	8,675,000	113,383	83,376	8,871,759
Total	\$ 90,000,000	\$ 20,488,514	\$ 15,066,158	\$ 125,554,672

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 4 – LONG-TERM DEBT (CONTINUED)

# G. Original Issue Discounts and Premiums, and Deferred Amounts on Refunding

For proprietary fund types, bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Any difference between proprietary refunded debt and the debt issued to refund it is amortized over the remaining life of either the refunded debt or the refunding debt, whichever is shorter.

# H. Debt Service Requirements

Annual debt service requirements are shown for all long-term debt:

For the year ending					Direct P	lacement
June 30		Principal	Interest	P	rincipal	Interest
2020	\$	7,460,000	\$ 4,978,736	\$	-	\$ 2,016,531
2021		7,800,000	4,619,256		-	2,016,531
2022		8,115,000	4,253,971		-	2,016,531
2023		3,640,000	3,913,619	4	4,875,000	1,971,019
2024		3,605,000	3,749,119	-	5,700,000	1,854,088
2025-2029		20,075,000	15,931,343	32	2,000,000	7,219,554
2030-2034		23,730,000	10,654,544	3	8,750,000	3,280,877
2035-2039		36,170,000	3,244,319	:	8,675,000	113,383
	\$	110,595,000	\$ 51,344,907	\$ 9	0,000,000	\$20,488,514
<b>Reconciliation of long-term debt</b> Add: deferred bond premium (discount) on Public debt	\$	9,662,486				
Add: direct	Ψ	90,000,000				
Net long-term debt	\$	210,257,486				

# NOTE 5 – PENSION PLAN

# A. Plan Description

Substantially all Electric Fund employees are eligible to participate in the City's Miscellaneous Plan, an agent multiple-employer defined benefit pension plan administered by the California Public Employees Retirement System (CalPERS), which acts as a common investment and administrative agent for its participating member employers. Benefit provisions under the Plan are established by State statute and may be amended by City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

# **B.** Benefits Provided

CalPERS provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

# NOTE 5 – PENSION PLAN (CONTINUED)

# **B.** Benefits Provided (Continued)

The Plan's provisions and benefits in effect at June 30, 2019, are summarized as follows:

	Miscellaneous					
Hire date	Prior to January 1, 2013	After January 1, 2013				
Benefit vesting schedule	5 years service	5 years service				
Benefit payments	monthly for life	monthly for life				
Retirement age	50 - 55	52 - 67				
Monthly benefits, as a % of annual salary	2.0% - 2.7%	1.0% - 2.5%				
Required employee contribution rates	8.000%	6.250%				
Required employer contribution rates*	10.179%	6.250%				

\*There was an additional contribution amount related to the payment of the Unfunded Actuarial Liability (UAL). This amount is allocated by the City to the City's various funds.

# C. Contributions

Section 20814(c) of the California Public Employees' Retirement law requires that the employer contribution rates for all public employers are determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in rate. Funding contributions for the Plan is determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The Electric Fund is required to contribute the difference between the actuarially determined rate and the contribution rates of employees.

Employer contribution rates for the fiscal year ended June 30, 2019, were 10.179 percent for the Classic Plan Members and 6.250 percent for the PEPRA Plan members. The Electric Fund's proportionate share of the City's contributions to the Miscellaneous Plan was \$5,112,952 for the year ended June 30, 2019.

# D. Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2019, the Electric Fund reported a net pension liability of \$58,193,004 for its proportionate share of the City's Miscellaneous Plan's net pension liability.

The net pension liability of the Plan was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017. The Electric Fund's proportion of the City's Miscellaneous Pension Plan's net pension liability was based on the Electric Fund's fiscal year 2018 contributions to the City's miscellaneous pension plan relative to the total contributions of the City has a whole. The Electric Fund's proportionate share of the City's miscellaneous pension plan net pension liability, measured as of June 30, 2017 and June 30, 2018, for June 30, 2018 and 2019 was 24.2 percent and 24.8 percent respectively.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE 5 – PENSION PLAN (CONTINUED)

# **D.** Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

For the year ended June 30, 2019, the Electric Fund recognized pension expense of \$4,120,491. At June 30, 2019, the Electric Fund reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Employer contributions subsequent to measurement date	\$	5,112,952	\$	-
Differences between expected and actual experience		1,531,566		-
Changes in proportion		3,961,065		-
Changes in assumptions		4,408,645		-
Net differences between projected and				
actual earnings on pension plan investments		43,408		1,447,263
Total	\$	15,057,636	\$	1,447,263

The amount of \$5,112,952 reported in the enterprise fund as deferred outflows of resources related to pensions, resulting from the Electric Fund's contributions to the City's plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized as a reduction to pension expense as follows:

Year ended June 30	
2020	\$ 4,501,890
2021	3,296,995
2022	148,623
2023	 549,913
Total	\$ 8,497,421

#### E. Actuarial Assumptions

The Electric Fund's proportion of the City's Miscellaneous Plan total pension liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions.

	Miscellaneous
Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.75%
Payroll Growth	3.0%
Projected Salary Increase	3.3% - 14.2% (1)
Investment Rate of Return	7.15% (2)
Mortality	Derived using CalPERS membership data

(1) Depending on age, service and type of employment

(2) Net of pension plan investment and administrative expenses, includes inflation

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 5 – PENSION PLAN (CONTINUED)

#### E. Actuarial Assumptions (Continued)

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period of 1997 to 2015. Further details of the Experience Study can be found on the CalPERS website.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense an inflation) are developed for each major asset class.

In determining the long-term expected rate of return on pension plan investments, CalPERS took into account both short and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

		<b>Real Return</b>	<b>Real Return</b>
Asset Class	<b>Target Allocation</b>	Years 1 - 10 <sup>1</sup>	Years 11+ <sup>2</sup>
Global Equity	50%	4.80%	5.98%
Fixed Income	28%	1.00%	2.62%
Inflation Assets	0%	77.00%	1.81%
Private Equity	8%	6.30%	7.23%
Real Assets	13%	3.75%	4.93%
Liquidity	1%	0.00%	-0.90%
Total	100%		

1 – An expected inflation of 2.0% used for this period

2 - An expected inflation of 2.92% used for this period

## F. Discount Rate

The discount rate used to measure the total pension liability was 7.15 percent. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that the City's contributions will be made at rates equal to the difference between actuarially determined contributions rates and the employee rate. Based on those assumptions, each pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 5 – PENSION PLAN (CONTINUED)

## G. Sensitivity of the Electric Fund's proportionate share of the City's Miscellaneous Plan Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Electric Fund for the Plan, calculated using the discount rate for the Plan, as well as what the Electric Fund's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	M	Miscellaneous			
1% Decrease		6.15%			
Net Pension Liability	\$	81,457,636			
Current Discount Rate		7.15%			
Net Pension Liability	\$	58,193,004			
1% Increase		8.15%			
Net Pension Liability	\$	38,993,012			

#### H. Pension Plan Fiduciary Net Position

Detailed information the City's collective net pension liability is available in the City's separately issued CAFR. The City's financial statements may be obtained by contacting the City of Roseville's Finance Department. That report may be obtained on the internet at www.roseville.ca.us.

## **NOTE 6 – POST-EMPLOYMENT BENEFITS**

**Plan Description -** The City provides medical benefits to substantially all retirees under the City of Roseville Retiree Healthcare Plan, a sole employer defined benefit healthcare plan administered by the Trust Investment Review Committee. The City is responsible for establishing and amending the funding policy of the Plan. The plan financial statements can be obtained by contacting the City of Roseville Finance Department at 311 Vernon Street, Roseville, California 95678. For financial reporting purposes, the Electric Fund reports a proportionate share of the City's net OPEB liability. Accordingly, the disclosures and required supplementary information (RSI) have been reported for the Electric Fund as a cost-sharing participant.

**Benefits Provided** – The Plan provides medical, dental, and vision insurance benefits to eligible retirees and their dependents. Benefits are provided through a third-party insurer, and the full cost of the benefits is covered by the Plan. Benefit provisions are established and may be amended by City labor agreements, which are approved by the City Council.

**Contributions** – Contribution requirements of the Electric Fund are established and may be amended by the City Council. The Council established rates based on an actuarially determined rate. For the year ended June 30, 2019, the Electric Fund contributed \$2,079,000.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 6 – POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **OPEB Liability, OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB**

As of June 30, 2019, the Electric Fund reported a net OPEB liability of \$18,900,000 for its proportionate share of the City's net OPEB liability.

The net OPEB liability of the Plan was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2017. The Electric Fund's proportion of the Plan's net OPEB liability was based on the Electric Fund's fiscal year 2017 contributions to the Plan relative to the total contributions of the City as a whole. The Electric Fund's proportionate share of the Plan's net OPEB liability, measured as of June 30, 2019, was 13.43 percent.

For the year ended June 30, 2019, the Electric Fund recognized OPEB credit of (\$200,000). At June 30, 2019, the Electric Fund reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Defe	Deferred Outflows		Deferred Inflows	
	of Resources		of Resources		
Changes in assumptions	\$	1,195,000	\$	-	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as a reduction to pension expense as follows:

(260,000)
(259,000)
(259,000)
(249,000)
(168,000)
(1,195,000)
=

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 6 - POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Actuarial Assumptions**

The Electric Fund's proportion of the City's total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2019
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	6.25%
Inflation	2.75%
Payroll Growth	3.0%
Projected Salary Increase	3.0%
Investment Rate of Return	6.25%
Healthcare cost trend rate	Non-medicare: 7.5% for 2019, decreasing to an
	ultimate rate of 4.0% in 2076
	Medicare: 6.5% for 2019, decreasing to an
	ultimate rate of 4.0% in 2076.
Mortality	CalPERS 1997-2011 Experience Study

The underlying mortality assumptions and all other actuarial assumptions used in the June 30, 2017, valuation were based on the results of an actuarial experience study for the period of 1997 to 2011. Further details of the Experience Study can be found on the CalPERS website.

#### **Changes of assumptions**

In measurement year ended June 30, 2019, the discount rate was 6.25 percent.

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	Target Allocation	Expected Real Return
Domestic Equity	39%	4.80%
International Equity	21%	4.80%
Fixed Income	40%	1.50%
Total	100%	

Assumed Long-Term Rate of Inflation is 2.75%

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 6 – POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made at rates equal to the actuarially determined rate. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Sensitivity of the Electric Fund's proportionate share of the Plan's net OPEB Liability to changes in the discount rate

The following presents the Electric Fund's proportionate share of the net OPEB liability, calculated using the discount rate for the Plan, as well as what the Electric Fund's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1	% decrease 5.25%	Current 6.25%		% increase 7.25%	
Electric Fund's net OPEB liability	\$	23,718,184	\$ 18,900,000	\$	15,038,942	

# Sensitivity of the Electric Fund's proportionate share of the Plan's net OPEB Liability to changes in the healthcare cost trend rate

The following presents the Electric Fund's proportionate share of the net OPEB liability, as well as what the Electric Fund's proportionate share of the net OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage point lower or 1-percentage point higher than the current healthcare cost trend rate:

	<ul><li>% decrease</li><li>% decreasing</li><li>to 3%)</li></ul>	Current (7.5% decreasing to 4%)		<ul> <li>% increase</li> <li>% decreasing</li> <li>to 5%)</li> </ul>
Electric Fund's net OPEB liability	\$ 15,387,901	\$	18,900,000	\$ 22,376,882

<u>OPEB Plan Fiduciary Net Position</u> – Detailed information about the City's collective net OPEB liability is available in the City's separately issued CAFR. The City's CAFR may be obtained at www.roseville.ca.us.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 7 – NORTHERN CALIFORNIA POWER AGENCY (NCPA)

#### A. General

The City participates in joint ventures through Joint Powers Authorities (JPAs) established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, these JPAs exercise full powers and authorities within the scope of the related Joint Powers Agreement, including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Obligations and liabilities of the JPAs are not those of the City.

Each JPA is governed by a board consisting of representatives from each member agency. Each board controls the operations of its respective JPA, including selection of management and approval of operating budgets, independent of any influence by member agencies beyond their representation on the Board.

The City is a member of NCPA, a joint powers agency which operates under a joint powers agreement among fifteen public agencies. The purpose of NCPA is to use the combined strength of its members to purchase, generate, sell and interchange electric energy and capacity through the acquisition and use of electrical generation and transmission facilities, and to optimize the use of those facilities and the member's position in the industry. Each agency member has agreed to fund a pro rata share of certain assessments by NCPA and certain members have entered into take-or-pay power supply contracts with NCPA. While NCPA is governed by its members, none of its obligations are those of its members unless expressly assumed by them.

The City receives no income from NCPA, and does not participate in all of its projects. Further, NCPA does not measure or determine the City's equity in NCPA as a whole. NCPA reports only the City's share of its General Operating Reserve, comprised of cash and investments, and the City's share of those Projects in which the City is a participant. These amounts are reflected in the financial statements as Investment in NCPA Reserve.

During the year ended June 30, 2019, the City incurred expenses totaling \$5,365,891 for purchased power, regulatory and legislative assessments, association dues and prepaid assets paid to NCPA.

The City's interest in certain NCPA Projects and Reserve, as computed by NCPA using unaudited information, is set forth below.

	Ju	ne 30, 2019
General Operation Reserve (including advances)	\$	2,553,066
Associated Member Services (including advances)		84,411
Undivided equity interest, at cost, in certain NCPA Power Projects:		
Geothermal Projects		784,979
Calaveras Hydroelectric Project		1,641,784
Combustion Turbine Project No. 2		154,369
	\$	5,218,609

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 7 – NORTHERN CALIFORNIA POWER AGENCY (NCPA) (Continued)

#### A. General (Continued)

The General Operating Reserve (GOR) is an additional operating reserve for non-budgeted items that are contingent or non-specific. Deposits to the GOR include items such as the City's portion of funds which resulted from the settlement with third parties of issues with financial consequences and reconciliations of prior years' budgets for programs. It is recognized that all the funds credited to the City are linked to the collection of revenue from the City's ratepayers, or to the settlement of disputes relating to electric power supply and that the money was collected from the City's ratepayers to pay power bills. Additionally, the NCPA Commission identified and approved the funding of specific reserves for working capital, accumulated employees post-retirement medical benefits, and billed property taxes for the geothermal project. The Commission also identified a number of contingent liabilities that may or may not be realized, the cost of which in most cases is difficult to estimate at this time. One such contingent liability is the steam field depletion which will require funding to cover debt service and operational costs in excess of the expected value of the electric power. The General Operating Reserve is intended to minimize the number and amount of individual reserves needed for each project, protect NCPA's financial condition and maintain its credit worthiness. These funds are available on demand, but the City maintains funds with NCPA as a reserve against these contingencies identified by NCPA.

Members of NCPA may participate in an individual project of NCPA without obligation for any other project. Member assessments collected for one project may not be used to finance other projects of NCPA without the member's permission.

## **B.** Projects

## **Geothermal Projects**

NCPA's Geothermal Project has experienced a greater than originally anticipated decline in steam production from geothermal wells on its leasehold property. NCPA will continue to monitor the wells while pursuing alternatives for improving and extending reservoir performance, including supplemental water reinjection, plant equipment modifications, and changes in operating methodology. NCPA, along with other steam field operators, has observed a substantial increase in steam production in the vicinity of reinjection wells and is attempting to increase water reinjection at strategic locations. NCPA, together with other steam developers and the Lake County Sanitation District, has completed the construction of a wastewater pipeline project that greatly increased the amount of water available for reinjection.

Based on an internal assessment of the melded costs of power from the Geothermal Project and all other resources available to the members, NCPA believes its members will continue to be able to operate their electric utilities on a competitive basis, when compared to local investor-owned utility rates, while meeting all electric system obligations including those to NCPA. In March 2009, NCPA issued \$35,610,000 Geothermal Project Number 3 Revenue Bonds (2009 Series A). The proceeds were used to finance and operate the two NCPA 110 MW geothermal steam powered generating plants, Plant Number 1 and Plant Number 2. In 2012, NCPA issued \$12,910,000 in bonds for Plant Number 1 turbine upgrades. The City is obligated to pay its contractual share of 7.883 percent of the operating costs and debt service until it is fully satisfied, regardless of resulting cost or availability of energy. At June 30, 2019, the book value of this Project's plant, equipment and other assets was \$81,731,597 while its long-term debt totaled \$24,520,000 and other liabilities totaled \$47,257,781. The City's share of the Project's long-term debt amounted to \$1,932,912 at that date.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 7 – NORTHERN CALIFORNIA POWER AGENCY (NCPA) (CONTINUED)

#### **B.** Projects (Continued)

#### **Calaveras Hydroelectric Project**

In July 1981, NCPA agreed with Calaveras County Water District to purchase the output of the North Fork Stanislaus River Hydroelectric Development Project and to finance its construction. Debt service payments to NCPA began in February 1990 when the project was declared substantially complete and power was delivered to the participants. Under its power purchase agreement with NCPA, the City is obligated to pay 12 percent of this Project's debt service and operating costs. In March 2018, NCPA refunded a portion of the outstanding Revenue Bonds with the \$70,215,000 2018 Hydroelectric Project Number One Revenue Bonds. The City's share of the 2018 bonds is 4.586%. In April 2018, NCPA refunded a portion of the outstanding Revenue Bonds with the \$39,250,000 2019 Hydroelectric Project Number One Revenue Bonds. At June 30, 2019, the book value of this Project's plant, equipment and other assets was \$348,828,156, while its long-term debt totaled \$294,937,994, and other liabilities totaled \$40,208,634. The City's share of the Project's long-term debt amounted to \$29,692,373 at that date.

## **Combustion Turbine Project No. 2 (Steam Injected Gas Turbine Project)**

The City is a participant in a 49.8 megawatt Steam Injected Gas Turbine project which was built under turnkey contract near the City of Lodi and declared substantially complete on April 23, 1996. In October 1992, NCPA issued \$152,320,000 of Multiple Capital Facilities Revenue Bonds to finance this project. In January 2010, NCPA refinanced the outstanding Capital Facilities Revenue Bonds by the issuance of the \$55,120,000 Capital Facilities Revenue Bonds Series A (2010 Refunding Series A). Under the NCPA power purchase agreement, the City is obligated to pay 36.50 percent of the debt service and operating costs for the Lodi unit.

The City's participation in procurement of natural gas for fuel for existing and new combustion turbine units was approved in 1993. Although there is currently no additional debt financing, the City and NCPA have committed to long-term payments for gas transmission pipeline capacity, and entered a purchase contract for natural gas. The City is obligated to pay 17.9218 percent of the natural gas purchase contract.

At June 30, 2019, the book value of this Project's plant, equipment and other assets was \$32,501,996, while its long-term debt totaled \$30,064,966 and other liabilities totaled \$2,014,101. The City's share of the Project's long-term debt amounted to \$10,973,713 at that date.

## **C. NCPA Financial Information**

NCPA's financial statements can be obtained from NCPA, 651 Commerce Drive, Roseville, California 95678.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 8 – RISK MANAGEMENT

The Electric Fund, as a Fund of the City, is included in the City's risk management program. The City manages risk of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters by participating in the public entity risk pools described below and by retaining certain risks.

Public entity risk pools are formally organized and separate entities established under the Joint Exercise of Powers Act of the State of California. As separate legal entities, those entities exercise full powers and authorities within the scope of the related Joint Powers Agreements including the preparation of annual budgets, accountability for all funds, the power to make and execute contracts and the right to sue and be sued. Each risk pool is governed by a board consisting of representatives from member agencies. Each board controls the operations of the respective risk pool, including selection of management and approval of operating budgets, independent of any influence by member agencies beyond their representation on that board. Obligations and liabilities of these risk pools are not the City's responsibility.

The contributions made to the risk pools below equal the ratio of the respective member payrolls to the total payrolls of all entities participating in the same layer of each program, in each program year. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

#### A. Risk Coverage

#### **General Liability, Property and Boiler and Machinery**

The City is a member of the California Joint Powers Risk Management Authority (CJPRMA) which covers general liability claims, property, and boiler and machinery losses. Once the City's self-insured retention (SIR) is met, CJPRMA becomes responsible for payment of all claims up to the limit. Financial statements for the risk pool and more information may be obtained from CJPRMA, 3201 Doolan Road, Suite 285, Livermore, California 94551.

#### **General Liability Coverage**

The City has a SIR of \$500,000 per claim up to a \$40,000,000 limit.

#### **Property Coverage**

CJPRMA has purchased commercial insurance against property damage, boiler machinery claims. The City has a SIR of \$25,000 per claim up to a \$400,000,000 limit.

## **Roseville Energy Park Property Coverage**

The City purchased commercial property insurance specifically to cover the Roseville Energy Park. The City has a SIR of \$250,000 per claim up to a \$200,000,000 limit.

#### Fiduciary Coverage

The City purchased fiduciary insurance specifically to cover the OPEB Trust. The SIR is \$25,000 per claim up to a \$3,000,000 limit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 8 – RISK MANAGEMENT

#### A. Risk Coverage (Continued

#### Workers' Compensation

The City is also a member of the Local Agency Workers' Compensation Excess Joint Powers Authority (LAWCX), which covers workers' compensation claims up to \$5,000,000 and has excess coverage through CSAC-EIA up to the statutory limit.

Financial statements for the risk pool and more information may be obtained from LAWCX, 1750 Creekside Oaks Drive, Suite 200, Sacramento, California 95833.

Claims have not exceeded coverage at any time in the last three years.

## **NOTE 9 – CONTINGENT LIABILITIES**

## A. NCPA, Transmission Agency of Northern California and Western Area Power Administration

Under the terms of its NCPA joint venture agreement, the City is contingently liable for a portion of the bonded indebtedness issued by these agencies under take-or-pay or similar agreements, as discussed in Note 7. The City's estimated share of such debt outstanding at June 30, 2019, was \$40,956,811. Under certain circumstances, the City may also be responsible for a portion of the costs of operating these entities. Under certain circumstances, such as default or bankruptcy of other participants, the City may also be liable to pay a portion of the debt of these joint ventures on behalf of the other participants.

The City is a member of the Transmission Agency of Northern California (TANC), a joint powers agency. The City is entitled to 2.1119 percent of TANC's share of transfer capability in the California-Oregon Transmission Project (approximately 29.35MW). The City is responsible for a share of debt service on debt issued by TANC under a take-or-pay agreement, approximately \$400,000 annually through 2039. The City's estimated share of debt outstanding at June 30, 2019 was \$4,416,410.

In addition, the City has a long-term obligation to the United States Department of Energy, Western Area Power Administration, for 4.58533 percent of the output of the Central Valley Project, California. This contract, also known as the Western Base Resource, obligates the City to make payments on a "take-or-pay" basis through December 31, 2024. The City expects to pay approximately \$4 million annually for the term of this contract. The City receives approximately 155,000 MWh of energy per year under average hydro and storage conditions.

## **B.** Federal and State Grant Programs

The City participates in Federal and State grant programs. These programs have been audited by the City's independent accountants in accordance with the provisions of the federal Single Audit Act as amended and applicable State requirements. No cost disallowances were proposed as a result of these audits; however, these programs are still subject to further examination by the grantors and the amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time. The City expects such amounts, if any, to be immaterial.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 9 - CONTINGENT LIABILITIES (CONTINUED)

#### C. Litigation

The City is subject to litigation arising in the normal course of business. In the opinion of the City Attorney there is no pending litigation, other than disclosed above, which is likely to have a material adverse effect on the financial position of the City.

## **D.** Other Commitments

The Electric Fund had the following outstanding significant commitments at June 30, 2019:

	A	mounts
Projects	(in i	millions)
Roseville Energy Park long-term service agreement	\$	25.4
Net power purchase contracts		56.3
Natural Gas Forward Obligations		57.9
Renewable power purchase obligations		44.9

## NOTE 10 – GAS SUPPLY ACQUISITION AND RESALE

The City operates certain electrical generating plants which provide power for sale to the public and need reliable, economic supplies of natural gas to generate the needed electricity. In pursuit of that objective the City and its component unit, the Roseville Successor Agency formed the Roseville Natural Gas Financing Authority (Authority) for the purpose of acquiring, financing and supplying natural gas to the City. Summarized below are various agreements entered into by the Authority to achieve its purpose.

## A. Prepaid Gas Agreement

Pursuant to an Agreement for the Purchase and Sale of Natural Gas dated January 24, 2007, the Authority used a portion of the proceeds of its \$209,350,000 of Gas Revenue Bonds, Series 2007 (the Bonds) to prepay Merrill Lynch Commodities, Inc. (Gas Supplier) for a twenty year supply of natural gas. Commencing January 1, 2008, and continuing through December 31, 2027, the Gas Supplier is obligated to deliver daily contract quantities of natural gas on a firm basis to the designated delivery point. Daily contract quantities vary from month to month but not from year to year. This commitment totals 2,352,000 MMBtus (millions of British thermal units) per year or 47,040,000 MMBtus for the twenty year contract period. The Authority has recorded a Prepaid Natural Gas asset which is to be amortized as daily contract quantities are delivered.

The agreement provides for payments to be made by the Gas Supplier if it fails to deliver the daily contract quantities and may be terminated by the Authority in the event of non-performance by the Supplier. The Agreement will automatically terminate if there is a termination of the Commodity Swap (See Note 10 D below) which is not due to default by the Authority or if there is an event of default under the swap agreement entered into by the Gas Supplier and a third party. Upon early termination, whether due to the above or due to any other optional termination event as defined in the agreement, the Gas Supplier is required to make a termination payment to the Authority that is expected to be sufficient, together with other available funds, to redeem the Bonds. The Gas Supplier's commitments under this agreement are guaranteed by its parent company, Merrill Lynch & Co. Inc. under a guarantee agreement with the Authority.

As of June 30, 2019, the book value of prepaid gas under this agreement amounted to \$127,291,580.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 10 – GAS SUPPLY ACQUISITION AND RESALE (Continued)

#### **B.** Funding Agreement

Under certain conditions specified in a Funding and Assignment Agreement dated January 24, 2007 between the Authority and Gas Supplier, the Gas Supplier has agreed to advance funds to the Trustee to pay debt service when due or to redeem bonds in the event of early termination. Advances are required under covered swap deficiencies and covered termination deficiencies and optional advances may also be made. Advances are repayable by the responsible party causing the deficiency requiring an advance under this agreement. This agreement is coterminous with the Bonds. The Gas Supplier's commitment under this agreement is guaranteed by its parent company, Merrill Lynch & Co. Inc. under a guarantee agreement with the Authority.

There were no advances outstanding as of June 30, 2019.

#### C. Supply Agreement

Pursuant to a Natural Gas Supply Agreement dated February 1, 2007, the Authority has agreed to sell to the City a twenty year supply of natural gas. This Supply Agreement is coterminous with and provides for the delivery of natural gas in quantities which are matched to the Prepaid Gas Agreement, discussed above. For each MMBtu delivered (sold) to the City, the Authority will receive a variable revenue stream based on a first of the month index for the delivery location. The Agreement terminates upon termination of the Prepaid Gas Agreement or upon the City's failure to make any required payment within two business days of the due date.

## **D.** Commodity Swap Agreement

In order to have its gas price exposure consistent with prevailing market rates, the Authority entered into a natural gas Commodity Swap Agreement with JPMorgan Chase Bank (Counterparty). For the term of deliveries under the Prepaid Gas Agreement and the Supply Agreement, the Authority will pay an index price per MMBtu to the Counterparty, and the Counterparty will pay a fixed price to the Authority. The index price paid by the Authority is expected to approximate the price paid by the City under the Supply Agreement.

The monthly quantity and term of the Commodity Swap Agreement are matched to those of the Supply Agreement.

Detail of the commodity swap agreement is discussed in Note 11.

## **NOTE 11 – DERIVATIVE INSTRUMENTS**

#### A. Summary of Notional Amounts and Fair Values

The City enters into contracts to hedge its price exposures to power and natural gas, and to procure energy supplies. These contracts are evaluated pursuant to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, to determine whether they meet the definition of derivative instruments, and, if so, whether they effectively hedge the expected cash flows associated with interest rate and energy exposures.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 - DERIVATIVE INSTRUMENTS (CONTINUED)

#### A. Summary of Notional Amounts and Fair Values (Continued)

The City applies hedge accounting for derivatives that are deemed effective hedges. Under hedge accounting, the increase (decrease) in the fair value of a hedge is reported as a deferred inflow or outflow of resources on the statement of net position. For the reporting period, all of the City's derivatives are considered effective hedges.

For energy derivatives, fair values are estimated by comparing contract prices to forward market prices quoted by third party market participants or provided in relevant industry publications. The following is a summary of the fair values and notional amounts of derivative instruments outstanding as of June 30, 2019.

	2019 Change in	n Fair Value	r Value Fair Value, End of F			
	Classification	Amount	Classification	Amount	Notional	Level
Effective Cash Flow Hedges				_		
Pay Fixed SWAP, Natural Gas	Deferred Outflow	\$ (2,036,560)	Derivative	\$ (6,538,818)	2,282,500 mmBtu	2
Pay Fixed SWAP, Natural Gas	Deferred Outflow	(3,061,516)	Derivative	(9,600,344)	342,000 MWh	2
				\$ (16,139,162)		

#### B. Objective and Terms of Hedging Derivative Instruments

The objectives and terms of the City's hedging derivative instruments that were outstanding at June 30, 2019, are summarized in the next table. The table is aggregated by the credit ratings of the City's counterparties. For counterparties having multiple ratings, the rating indicating the greatest degree of risk is used.

Objectives and terms of the City's hedging derivative instruments that were outstanding at June 30, 2019 are summarized in the table below:

Type and Objective Forward Contracts, Gas:	Notional Amount	Effective Date	Maturity Date	Terms	Counterparty	Counterparty Rating
Hedge Cash Flows on PG&E citygate Gas	152,500 mmBtu	8/1/2019	6/30/2020	Pay \$2.89; Receive NGI PG&E citygate price	Conoco Phillips	A3
Hedge Cash Flows on PG&E citygate Gas	610,000 mmBtu	1/1/2020	6/30/2022	Pay \$3.07; Receive NGI PG&E citygate price	EDF Trading North America	Baa2
Hedge Cash Flows on PG&E citygate Gas	3,800,000 mmBtu	8/1/2019	3/31/2020	Pay \$3.04; Receive NGI PG&E citygate price	J Aron & Company	A3
Hedge Cash Flows on PG&E citygate Gas	915,000 mmBtu	1/1/2020	12/31/2020	Pay \$3.13; Receive NGI PG&E citygate price	Shell Trading Risk Management	A2
Forward Contracts, Power: Hedge Cash Flows on NP15 Power	192.600 MWh	7/1/2019	12/31/2019	D \$27.50 -+ ND15	Course Divilian	
Hedge Cash Flows on	,			Pay \$37.50 at NP15	Conoco Phillips EDF Trading North	A3
NP15 Power Hedge Cash Flows on	246,000 MWh	7/1/2019	12/31/2021	Pay \$39.80 at NP15	America	Baa2
NP15 Power	123,000 MWh	7/1/2019	12/31/2020	Pay \$38.25 at NP15	Macquarie Energy	A2

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2019

## NOTE 11 – DERIVATIVE INSTRUMENTS (CONTINUED)

#### C. Risks of Derivative Instruments

**Credit risk** – Credit risk is the risk of loss due to a counterparty defaulting on its obligations. The City seeks to minimize credit risk by transacting with creditworthy counterparties. Interest rate swap counterparties are evaluated at the time of transaction execution. The procedure prohibits the City from executing energy hedge transactions with counterparties rated lower than BBB by Standard & Poor's or Fitch rating services, or Baa2 by Moody's. Subsequent to entering into transactions, the credit ratings of one or more counterparties may deteriorate. If so, the City's credit risk management policies increase the amount of collateral that the counterparty must post with the City when the counterparty owes the City, thereby reducing credit risk associated with the decline in the counterparty's credit worthiness.

**Termination risk** – Termination risk is the risk that a derivative will terminate prior to its scheduled maturity due to a contractual event. Contractual events include bankruptcy, illegality, default, and mergers in which the successor entity does not meet credit criteria. One aspect of termination risk is that the City would lose the hedging benefit of a derivative that becomes subject to a termination event. Another aspect of termination risk is that, if at the time of termination the mark-to-market value of the derivative was a liability to the City, the City could be required to pay that amount to the counterparty. Termination risk is associated with all of the City's derivatives up to the fair value amounts.

## NOTE 12 – SUBSEQUENT EVENTS

On November 1, 2019, the City entered into a direct placement agreement with U.S. Bank for the purchase of the 2012 Electric System Revenue Refunding Certificates of Participation (COPs) in the amount of \$54,000,000. The COPs were previously held by U.S. Bank under a direct placement agreement which expired on the same day.

The City used available cash in the Electric Fund to pay down \$36,000,000 of the COPs to reduce the balance from \$90,000,000 to \$54,000,000 and as a result, the City paid \$7,176,500 to terminate the associated interest rate swap with Bank of America Merrill Lynch.

The direct placement agreement will expire on May 1, 2023. Under this agreement, the City will pay 80 percent of the one-month LIBOR rate plus 60 basis points. The interest rate swap associated with the remaining balance of the COPs, held by Morgan Stanley, remains unchanged.



## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF THE ELECTRIC FUND'S PROPORTIONATE SHARE OF THE CITY'S MISCELLANEOUS PLAN NET PENSION LIABILITY FOR THE YEAR ENDED JUNE 30, 2019

	2015*	2016	2017	2018	2019
Proportion of the collective net pension liability	21.27%	21.27%	15.10%	24.20%	24.80%
Proportionate share of the collective net pension liability	\$ 35,340,103	\$ 37,644,806	\$45,137,479	\$ 55,319,523	\$ 58,193,004
Covered payroll	\$ 14,222,485	\$ 15,098,184	\$ 16,397,168	\$ 19,055,633	\$ 13,336,246
Proportionate share of net pension liability as a percentage of covered payroll	248.48%	249.33%	275.28%	290.31%	436.35%
Plan fiduciary net position as a percentage of the total pension liability	67.62%	66.97%	63.89%	63.85%	65.21%
Measurement Date	June 30, 2014	June 30, 2015	June 30, 2016	June 30, 2017	June 30, 2018

\* Fiscal year 2015 was the first year of implementation, therefore, only five years are shown.

## SCHEDULE OF PENSION CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2019

	2015*	2016	2017	2018	2019
Actuarially determined contributions	\$ 3,375,790	\$ 3,884,489	\$ 4,699,119	\$ 4,463,913	\$ 5,112,952
Contributions in relation to the actuarially determined contribution	3,375,790	3,884,489	4,699,119	4,463,913	5,112,952
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$-
Covered payroll	\$ 15,098,184	\$ 16,397,168	\$ 19,055,633	\$ 13,336,246	\$ 17,651,501
Contributions as a percentage of covered payroll	22.49%	23.69%	24.66%	9.99%	9.99%

\*- Fiscal year 2015 was the first year of implementation, therefore, only five years are shown.

## SCHEDULE OF THE ELECTRIC FUND'S PROPORTIONATE SHARE OF THE CITY'S NET OPEB LIABILITY FOR THE YEAR ENDED JUNE 30, 2019

	2018*	2019
Proportion of the collective net OEPB liability	11.11%	13.43%
Proportionate share of the collective net OPEB liability	\$ 15,897,000	\$ 18,900,000
Covered-employee payroll	\$ 13,336,246	\$ 17,651,501
Proportionate share of net OPEB liability as a percentage of covered-employee payroll	119.20%	107.07%
Plan fiduciary net position as a percentage of the total OPEB liability	37.07%	41.04%
Measurement Date	June 30, 2018	June 30, 2019

\*Fiscal year 2018 was the first year of implementation, therefore, only two years are shown.

## SCHEDULE OF OPEB CONTRIBUTIONS FOR THE YEAR ENDED JUNE 30, 2019

	 2018*	 2019
Actuarially determined contributions	\$ 2,016,000	\$ 2,079,000
Contributions in relation to the actuarially determined contribution	 2,016,000	 2,079,000
Contribution deficiency (excess)	\$ -	\$ -
Covered-employee payroll	\$ 13,336,246	\$ 17,651,501
Contributions as a percentage of covered payroll	15.12%	11.78%

\*Fiscal year 2018 was the first year of implementation, therefore, only two years are shown.